

Message Text

LIMITED OFFICIAL USE

PAGE 01 LONDON 15900 051742Z

62

ACTION EUR-12

INFO OCT-01 AF-04 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-01

INR-05 L-02 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02

SS-15 USIA-06 SAJ-01 AID-05 EB-07 COME-00 TRSE-00

/082 W

----- 092980

R 051730Z DEC 74

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 6285

INFO AMEMBASSY PRETORIA

AMCONSUL CAPE TOWN

AMEMBASSY LUSAKA

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY MASERU

AMEMBASSY MBABANE

AMEMBASSY KINSHASA

AMEMBASSY NAIROBI

AMEMBASSY PARIS

USMISSION USUN NEW YORK

LIMITED OFFICIAL USE LONDON 15900

CAPE TOWN FOR EMBASSY

E.O. 11652: N/A

TAGS: PFOR, PGOV, UK, SF

SUBJECT: COMMENT ON FOREIGN SECRETARY CALLAGHAN'S STATEMENT ON REVIEW OF SOUTHERN AFRICAN POLICY

REF: LONDON 15884

1. DISCUSSION IN BRITISH GOVERNMENT ON HOW TO ANNOUNCE RESULTS OF REVIEW OF SOUTHERN AFRICAN POLICY WAS FINALLY SETTLED IN FAVOR OF A COMPREHENSIVE STATEMENT RATHER THAN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LONDON 15900 051742Z

CONTINUED PIECEMEAL ANNOUNCEMENTS LARGEMLY BECAUSE OF IN-

CREASING PRESSURES FROM HARDLINE OPPONENTS OF APARTHEID AND RECENT DEVELOPMENTS IN SOUTHERN AFRICA ITSELF. FOREIGN SECRETARY CALLAGHAN'S STATEMENT ON SOUTHERN AFRICAN POLICY AND HIS ANSWERS TO QUESTIONS IN HOUSE OF COMMONS ON DECEMBER 4 (REFTEL) WERE EVIDENTLY INTENDED TO SATISFY DEMANDS OF SIGNIFICANT ELEMENTS IN LABOR PARTY CALLING FOR STRONGER PRESSURES AGAINST SOUTH AFRICA AND GREATER SUPPORT FOR LIBERATION MOVEMENTS, AS WELL AS AND AS RESPONSE TO INCREASING PRESSURES FROM INDEPENDENT BLACK AFRICAN STATES. AT SAME TIME STATEMENT IS DESIGNED TO PROTECT UK, TRADE AND INVESTMENT IN SOUTH AFRICA AND NAMIBIA. THUS, WHILE RE-IMPOSING UN ARMS EMBARGO ON SOUTH AFRICA (WHICH WAS ACTUALLY DONE MONTHS AGO), CALLAGHAN ANNOUNCED GOVERNMENT HAD COMPLETED OVERHAUL OF LICENSING FOR ARMS SALES WHICH MEANS THAT APPLICATIONS FOR DUAL-PURPOSE EQUIPMENT, WHICH HAVE BEEN PILING UP FOR ALMOST A YEAR, CAN BE ACTED ON, AND APPROVED CONTRACTS FOR SALES COMPLETED. ON TRADE AND INVESTMENT, BRITISH GOVERNMENT HAS NOW TAKEN STEPS TO ENCOURAGE IMPROVEMENTS IN WAGES AND WORKING CONDITIONS OF BLACK AFRICAN WORKERS IN BRITISH CONTROLLED FIRMS, WHILE CONTINUING PRESENT POLICIES WHICH ALLOW FOR NORMAL TRADING RELATIONS AND FULL GOVERNMENT ASSISTANCE TO UK EXPORTERS TO SOUTH AFRICA. ON SIMONSTOWN, GOVERNMENT WILL ATTEMPT TO NEGOTIATE AN END TO SIMONSTOWN AGREEMENT, WHILE CONTINUING TO USE DOCKING AND OTHER FACILITIES THERE ON A COMMERCIAL BASIS WHEN NECESSARY. BY INCLUDING SIMONSTOWN IN SOUTHERN AFRICA REVIEW, GOVERNMENT HAS ALSO ATTEMPTED TO MAKE POINTS WITH BLACK AFRICAN STATES THAT THEY COULD NOT HAVE MADE IF SIMONSTOWN WAS DEALT WITH ONLY IN DEFENSE REVIEW. AS FOR NAMIBIA, BRITISH GOVERNMENT HAS MOVED CLOSER IN LINE WITH US AND OTHER STATES THAT HAVE ACCEPTED ICJ OPINION, BUT HAVE ALSO MADE IT VERY CLEAR THAT THEY DO NOT ACCEPT ANY OBLIGATION TO TAKE ACTIVE MEASURES TO LIMIT OR STOP COMMERCIAL OR INDUSTRIAL RELATIONS WITH THE SOUTH AFRICAN ADMINISTRATION IN NAMIBIA.

2. ONLY REALLY NEW ELEMENTS IN STATEMENT AND ANSWERS TO QUESTIONS ARE RECOGNITION OF AND GREATER SUPPORT FOR SWAPO. IN ADDITION TO ESTABLISHING CONTACTS WITH SWAPO

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LONDON 15900 051742Z

REPS, CALLAGHAN, IN QUESTION PERIOD, CALLED ON SAG TO "RECOGNIZE SWAPO AT EARLIEST POSSIBLE MOMENT."

3. CALLAGHAN AVOIDED GIVING REPORT ON STATUS OF CURRENT NEGOTIATIONS GOING ON CONCERNING SETTLEMENT IN RHODESIA. HE SIMPLY ANNOUNCED THAT UK WOULD BE READY TO ASSIST, AND THAT HE WOULD GIVE SERIOUS CONSIDERATION TO ANY EXPRESS DESIRE ON THE PART OF IAN SMITH TO MEET WITH HIM. HE AL-

SO IMPLIED THAT IF AFRICANS THEMSELVES REACH AGREEMENT ON FUTURE OF RHODESIA, BRITISH GOVERNMENT COULD EASILY ARRANGE NECESSARY CONSTITUTIONAL MODALITIES.

4. IN QUESTION PERIOD AFTER READING STATEMENT, THERE WAS NO INDICATION FROM EITHER LABOR OR CONSERVATIVE MEMBERS OF ANY STRONG OPPOSITION TO CALLAGHAN'S STATEMENT. BOTH SIDES OF HOUSE WOULD BE HAPPY TO ENDORSE ANY SETTLEMENT IN RHODESIA ACCEPTABLE TO BLACK RHODESIANS AND SMITH. ON RELATIONS WITH SOUTH AFRICA, CALLAGHAN SHREWDLY SATISFIED EVERYONE, EXCEPT DIE-HARD SUPPORTERS OF APARTHEID.

SPIERS

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, BRIEFING MATERIALS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 DEC 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: izenbei0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974LONDON15900
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740353-0798
From: LONDON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741258/aaaabxqw.tel
Line Count: 127
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: LONDON 15884
Review Action: RELEASED, APPROVED
Review Authority: izenbei0
Review Comment: n/a
Review Content Flags:
Review Date: 01 MAY 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <01 MAY 2002 by elyme>; APPROVED <19 MAR 2003 by izenbei0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: COMMENT ON FOREIGN SECRETARY CALLAGHAN'S STATE- MENT ON REVIEW OF SOUTHERN AFRICAN POLICY
TAGS: PFOR, PGOV, UK, SF
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005